



# **BJA** **Bureau of Justice Assistance**

Office of Justice Programs ■ U.S. Department of Justice

## **PANDEMIC INFLUENZA CONSORTIUM**

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- Judge Linda Chezem (ret.)
- Clifford L. Karchmer
- The University of Maryland Center for Health and Homeland Security



**PANDEMIC INFLUENZA CONSORTIUM**  
**Meeting – April 30, 2007**  
**Bureau of Justice Assistance - Washington, DC**

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**Federal Partner: Centers for Disease Control and Prevention (CDC):** Daniel Stier

**MEMBER ORGANIZATIONS' PANDEMIC INFLUENZA- RELATED ACTIVITIES**

**SUMMARIES AND UPDATES**



# **AMERICAN CORRECTIONAL ASSOCIATION**

## **Summary and Update for February 5, 2007 Meeting**

ACA has established an Ad Hoc Committee on Pandemic Influenza. The Committee includes representatives from federal, state and local corrections and juvenile corrections. The Committee met by conference call in November 2006 and in person on January 22, 2007. Members of the Committee along with other participants they recruited presented a 3 ½ hour workshop on Pandemic Influenza in Jails and Prisons at the ACA Winter Conference on January 20, 2007. Presentations included discussion of: the current situation including a report by CDC; jail and prison system plans that have been developed; pharmacological response and staff training and exercising response plans. A workshop on pandemic influenza will be presented at the ACA 137th Congress of Correction in August 2007, Kansas City, MO.

## **Update for April 30, 2007 Meeting**

# AMERICAN JAIL ASSOCIATION

## SUMMARY AND UPDATE FOR FEBRUARY 5, 2007 MEETING

In December 2004, AJA sent a letter to HHS Secretary Tommy Thompson requesting that correctional personnel in jails and prisons be included in the same “direct contact category” as health care workers in order to receive flu vaccinations. In response, from Dr. Julie Louise Gerberding, CDC Director, indicated that the CDC had received similar requests from “several occupational groups, including emergency responders, flight attendant unions, poultry workers, and teachers unions” but that only health care workers were included among the priority groups recommended for vaccination “because of their frequent face-to-face contact with patients.” Dr. Gerberding stated that “...the reason that CDC recommends vaccinating persons involved in “direct patient care” is to prevent transmission of influenza from such persons to those at highest risk for complications from influenza”. Since these communications, AJA has not taken further specific action other than to mention our concern verbally to individual CDC staff.

The AJA Board of Directors has discussed becoming more active on this issue in 2007. At our Board meeting in October 2006, the Board adopted the following position with regard to prioritization for vaccination for pandemic influenza:

*"Correctional facility staff should be prioritized as Tier 1, sub-tier A along with public health care workers who provide direct patient contact."*

AJA is conducting a workshop entitled, "Preparing for a Pandemic Flu Event" during our upcoming annual national conference in Nashville, in May. The panel will include Laurie Reid from the CDC.

## UPDATE FOR APRIL 30, 2007 MEETING

AJA does not have any activities currently underway. Our Board will be discussing this at our upcoming meetings next month to identify what we can be doing to more actively assist the field and draw upon the resources of our large cadre of professionals.

# **AMERICAN PROBATION AND PAROLE ASSOCIATION**

## **Community Corrections' Response to Pandemic Flu and Other Crises**

The American Probation and Parole Association (APPA) will collaborate with the Association of State Correctional Administrators (ASCA) to provide guidance to community corrections agencies for formulating strategic plans and protocols for responding to pandemic flu and other crises.

The first objective will be to gather existing information. APPA and ASCA will work together to review relevant literature, focusing on evidence-based research. A request for information will be developed jointly, and each organization will disseminate it to their respective constituencies and compile the resulting data.

In addition, a working group will be convened to identify and make recommendations regarding the issues and strategies that are central to effectively maintaining adequate levels of operation and offender supervision and treatment in crisis situations. It is anticipated that the working group will include community corrections policymakers and practitioners, and experts in such pertinent fields as infectious disease and pandemics, crisis response strategies, and traumatic stress.

With continuing input from ASCA and the working group, guidelines based on the body of information collected through the literature search, from practitioners, and from the working group will be compiled and disseminated to the field.

Throughout the project, APPA will collect and review relevant literature and evidence-based research. A Request for Information will be posted to APPA's web site for APPA's members to complete; responses will be compiled and shared with ASCA.

In addition, a working group will be convened to identify and make recommendations regarding the issues and strategies that are central to effectively maintaining adequate levels of operation and offender supervision and treatment in crisis situations. It is anticipated that the working group will include community corrections policymakers and practitioners, and experts in such pertinent fields as infectious disease and pandemics, crisis response strategies, and traumatic stress.

With continuing input from ASCA and the working group, guidelines will be compiled based on the body of information collected through the literature search, from practitioners, and from the working group and will be disseminated to the field.

### **UPDATE FOR FEBRUARY 5, 2007 MEETING:**

The literature search and collection effort is ongoing and is expected to continue throughout the term of this project. Documents are being catalogued into a database to facilitate searches and retrieval using keywords, authors, titles, and sources.

A draft of APPA's Request for Information (RFI) was sent to ASCA for review and comment; suggestions were received and incorporated. ASCA also shared their draft survey with APPA, and some of ASCA's questions were adapted and added to APPA's RFI. The final version of APPA's RFI was programmed for online data collection via APPA's web site and activated on January 17.

APPA's membership has been contacted by email and asked to submit the requested information and supplemental materials by February 16.

**Update for April 30, 2007 Meeting**

Project staff has compiled a report summarizing the responses received to APPA's Request for Information regarding community corrections' current level of pandemic preparedness. (See attachment sent to Consortium members.) This report will be distributed to APPA's membership in its *CC Headlines and More* semimonthly e-newsletter. More comprehensive analysis of submitted COOPs and policies and procedures is occurring and will help guide the working group. Planning for the first meeting of the working group has begun. A draft agenda is being developed to guide the activities of the working group toward formulating a series of guidelines, including the rationale for each as well as suggestions for effective implementation.

## AMERICAN UNIVERSITY

### (1) BJA Criminal Courts Technical Assistance Project – Special Pandemic Influenza Supplement

#### *Pandemic Influenza Initiative: A Guide and Technical Assistance Support for Court System Pandemic Preparedness Planning*

American University has received a supplemental award to its BJA Criminal Courts Technical Assistance Project (CCTAP) that will be used solely to assist local and state courts in undertaking planning and implementation processes critical in ensuring that the state judicial systems have the ability to maintain the rule of law in any pandemic emergency situation. This special initiative will extend through calendar year 2007.

The special initiative component of the CCTAP project has three elements:

(1) An intensive, 2-month effort, completed in August 2006, to develop a guide for courts in developing and implementing a pandemic influenza preparedness plan. This publication, entitled, *Guidelines for Pandemic Emergency Preparedness Planning: A Road Map for Courts* and further described in the attached summary prepared by James Swain, was produced by an 8-member, multidisciplinary Task Force representing expertise in the areas of judicial processes, public health administration, law enforcement, and judicial system-public health system coordination. The “Road Map” is currently under pre-publication review by BJA. A copy of the title page, attached to this summary presentation, lists the Task Force members and the organizations--most of them members of this Consortium -- who participated in the development of this seminal publication directed at the judicial branch. As a corollary to the Road Map, AU is developing a multi-media presentation on pandemic emergency preparedness based on the Guide and incorporating materials prepared by various contributors to the BJA-sponsored Symposium on Justice System Preparedness for Pandemic Emergencies, held in Chicago last Spring. This training package will be distributed to Judicial Education offices in each of the state court systems and to State Administrative Agencies for use in their respective in-state training activities. A single national or two regional “train the trainers” programs will be conducted for one representative of each SAA and State Judicial Education Office concurrent with the dissemination of this package.

(2) Technical Assistance: Using multi-disciplinary consultants drawn from the public administration and public health communities identified in the course of preparing for the BJA national symposium and the Task Force activity mentioned above, the CCTAP is providing technical assistance to courts already undertaking or imminently involved in undertaking pandemic preparedness planning. When the Task Force’s “Road Map” is released, this TA will be extended to provide assistance to jurisdictions that wish to receive start-up assistance with implementation of the *Guide*. In carrying out the technical assistance component of this special initiative, the CCTAP will utilize all of the technical assistance delivery modalities currently used by CCTAP, including, but not limited to: on-site consultant services, hosted site visits, production and dissemination of resource documents, organization and conduct of focus groups, planning and conduct of state and regional training workshops, and defrayment of travel expenses and other support for project-provided faculty at national and state BJA-supported training programs and symposia related to pandemic preparedness.

(3) In recognition of the nexus of courts and county sheriffs’ departments in achieving enforcement of court orders and in court security matters, AU will partner with the National Sheriffs’

Association (NSA) in carrying out this courts pandemic preparedness initiative. The expertise of that national constituent organization's staff and its access to the national network of county sheriffs' offices makes it an essential partner in this endeavor. In conducting the project, AU and NSA will coordinate closely with the law enforcement, corrections, and state courts COOP planning TA efforts that are contemplated in BJA's comprehensive "justice system response to pandemics" support plan.

(4) AU also will work with the National Center for State Courts to develop a pandemic preparedness "supplement" to the COOP planning guide that will be developed by the National Center for State Courts with BJA funding during the 12-month time period within which AU's special initiative will be undertaken.

(2) **BJA Task Force on Pandemic Preparedness Planning for Courts. James Swain, Chair**

**Summary**

Purpose:

To provide a roadmap by which courts can plan and prepare for a pandemic such as the potential avian flu pandemic.

Goals:

Development of a comprehensive pandemic plan and practice of the plan by every state court system.

Deliverables:

A publication outlining the steps each court system should take to arrive at a state of readiness for a pandemic. This publication is designed to explore legal and organizational issues which might arise as a result of a pandemic and strategies for addressing them. These include: (1) early planning (2) coordination with other agencies involved, (especially health agencies); (3) training and creation of redundancies / alternatives for staffing, workplace and working procedures, and (4) familiarity with relevant legal provisions relating to the authority of public health agencies and courts in the event of public health emergencies .

In addition to the planning document, technical assistance will be provided to court systems requesting aid. A PowerPoint presentation of the roadmap will be completed and used in instructions given to judicial educators and similar organizations.

Timeline:

A final draft of the planning document was completed in August of 2006 and technical assistance has begun with a taskforce member arranging and moderating a panel for a meeting of the American Judges Association. A second request by from the Chief Justice of Hawaii for training and other assistance regarding pandemic planning is currently being planned and two additional requests for assistance are pending.

**UPDATE FOR FEBRUARY 5, 2007 MEETING**

The Task Force Report, submitted to BJA in August 2006, has been reviewed by BJA and U.S. DOJ, will be published very shortly, and will be widely disseminated, both in hard copy and electronically. Efforts are currently underway to prepare the training package, a companion to the Task Force

Report, and designed to provide multi-media materials to BJA staff, SSA staff, judicial educators, and others making presentations regarding the Task Force Report.

To date, technical assistance has been provided to:

- the Arizona Supreme Court to conduct a training program on pandemic issues affecting the court system;
- the Pennsylvania Supreme Court on the development of bench guides for judges on topics relating to pandemic or other public health emergencies;
- the Hawaii Supreme Court to conduct two statewide training programs for judges on pandemic emergency issues relevant to the courts. As part of this technical assistance, the consultant (Judge Linda Chezem) also assisted the Supreme Court in beginning its preliminary planning for pandemic preparedness and coordinating its planning efforts with general government activities already underway;
- the American Judges Association with a presentation on BJA's pandemic planning initiative and its relevance to the state and local courts.

In addition, two technical assistance requests are pending:

- the Supreme Court of Ohio has recently submitted a request for technical assistance for the planning and conduct of a statewide training program for judges on pandemic preparedness; and
- the South Carolina Department of Health is requesting technical assistance to explore the possibility of using technical assistance to develop an approach for pandemic preparedness planning with the courts and other state and local justice agencies in the state.

#### **UPDATE FOR APRIL 30, 2007 MEETING**

##### **BJA Criminal Courts Technical Assistance Project:**

The Task Force Report, *Guidelines for Pandemic Preparedness Planning: A Roadmap for Courts*, prepared by the BJA Criminal Courts Technical Assistance Project, was published by BJA on its website ([www.ojp.usdoj.gov/BJA/pandemic/pandemic\\_main.html](http://www.ojp.usdoj.gov/BJA/pandemic/pandemic_main.html)) in March 2007 and is now being printed in hard copy for broad distribution to courts, other justice agencies, public health agencies, and related organizations.

Final reports of the pandemic preparedness technical assistance to the Hawaii Supreme Court and the Pennsylvania State Court Administrator's Office were sent to the client agencies and are being posted on AU's website: [www.american.edu/justice](http://www.american.edu/justice).

Technical assistance is being provided to the Ohio Judicial College to plan a two-phased training program for judges and court staff which will be designed to provide orientation on pandemic planning issues which will culminate in the development of local pandemic emergency plans by attendees.

##### **BJA National Training and Technical Assistance Project:**

Under the auspices of BJA's National Training and Technical Assistance Project, Judge Linda Chezem, in coordination with representatives of corrections and law enforcement, will be preparing several (1) summary/fact sheets on topics relevant to pandemic preparedness planning common to all justice agencies and that require interagency coordination in addressing them; and (2) several brief case studies of recent public health emergencies affecting the justice system. Judge Chezem also videotaped an online presentation on the role of judges in planning for pandemic emergencies at the

National Center for State Courts as part of BJA's on-line justice system training program on pandemic preparedness. Judge Chezem's presentation, along with other justice system officials', can be accessed at the BJA: ([www.ojp.usdoj.gov/BJA/pandemic/pandemic\\_main.html](http://www.ojp.usdoj.gov/BJA/pandemic/pandemic_main.html))

Student interns have been compiling a range of materials (plans, reports, training materials, news articles, etc.) relating to justice system pandemic preparedness planning (approximately 200 at this point), with representative samples posted on the AU website.

A special component of AU's website is being devoted to pandemic emergency preparedness planning which will include summaries of Consortium activities and materials developed by state and local justice agencies as examples of the types of planning underway. Materials will be posted under the following five categories:

- (1) General Justice System Materials
- (2) Court Materials
- (3) Corrections Materials
- (4) Law Enforcement Materials; and
- (5) Other Materials



# ASSOCIATION OF STATE CORRECTIONAL ADMINISTRATORS (ASCA)

## Pandemic Influenza Consortium Activities

### Project Overview

#### *Correctional Response to Pandemic Flu Project Overview*

The Association of State Correctional Administrators will work with its membership and members of the American Probation and Parole Association (APPA) to develop strategies and priorities to deal with a pandemic influenza. ASCA will identify subject matter experts who will identify fundamental response needs for the corrections field and contribute to the development of appropriate and effective response strategies.

Our project deliverables include:

- Develop an inventory of mission critical functions for corrections required to downsize operations due to a reduced workforce.
- Determine what State DOCs will need new legislation to authorize downsizing during a pandemic outbreak.
- Determine what is different about Pandemic COOPs from other COOPS
- Prepare and send periodic *Pandemic Updates* to members with the information divided into categories in order to make it easier to find the desired information.
- Develop educational or communications information including fact sheets for inmates and staff on Pandemic and their roles if it happens and fact sheets for Public Health on impact of excluding corrections from vaccination prioritization. Raise awareness of those who do not appreciate the magnitude of this potential disaster so they can properly prepare. Educate corrections about how the impact of Pandemic on systems and businesses outside of corrections will impact corrections by using case studies from the past.
- Draft checklist for ASCA web site (matrix) to enable directors to access information developed in this project electronically and quickly and provide electronic links to model plans, best practices and other resources and website.
- Collect plans and procedures from state corrections and identify model strategic plans to respond to the pandemic influenza for use by institutions and large jails that could be used by smaller jails as a reference.
- Conduct a literature review of relevant research, including a survey of ASCA and APPA memberships, into what is occurring in the field to date on pandemic planning/response.
- Creation and expansion of networks between institutional and community corrections agencies for offenders being released into community.
- Development of training/educational materials for institutions, large jails and community corrections.
- Information sharing/technical assistance through presentations at future conferences to share the information made available as a result of this project, articles in relevant newsletters and articles, website posting of resources resulting from this project.

The Association of State Correctional Administrators is a national organization representing the

Directors of Corrections for the 50 States, the Federal Bureau of Prisons, four large City Jail systems, the US Territories and Canada. Within its membership, eight jurisdictions have responsibility for juveniles, six jurisdictions have responsibility for jails, and thirty-six jurisdictions have responsibility for either probation or parole. This project is a natural fit with ASCA's goals of influencing and shaping correctional policy, serving as a clearinghouse; and supporting the membership through training and professional development programs. In addition, ASCA is working on two additional projects – a clearinghouse and a correctional research project – that will facilitate the dissemination of our Pandemic Influenza Project deliverables.

#### **UPDATE FOR APRIL 30, 2007 MEETING:**

The Association of State Correctional Administrators (ASCA) surveyed its membership in early January. We have received responses from 24 states and are working now to obtain responses and plans from the remaining states. Many do not have plans completed however we have received plans or partial plans from about seven states as of March 24<sup>th</sup>.

Directors have expressed a desire to get realistic information and useful resources from this project to help their agencies adequately prepare. As a result of their input we have revised the deliverables for this project to include an electronic matrix that will enable quick access to non-corrections resources and best practices. It will also list experts on specific issues and provide links to valuable public health information sites.

Due to the large amount of information being received on this topic from various sources (including the consortium members), ASCA developed the *ASCA Pandemic Update* in order to provide members with important information related to Pandemic Planning in an organized fashion. This newsletter style electronic publication will make the information more manageable for members and staff that are involved in pandemic planning. The *Pandemic Update* (see below) is organized into the following categories:

- ASCA / BJA Project Activities – Information included in this section highlights ASCA pandemic project activities and provide notices about how to access resources being developed in this project.
- Special Topics for Corrections – Under this heading we include information specific to corrections pandemic planning and resources in key topic areas such as: Continuity of Operations Planning, Protective Equipment, Risk Communications, Emergency Management Law.
- Public Health Resources – This section includes public health information from the CDC and other federal, state and local agencies.
- Lessons Learned – Here we will profile case studies from previous pandemics or similar public health emergencies that illustrate “real life” lessons learned.

Much of the information provided will be summarized and links or directions to obtain full documents are included.

A very important part of this project is sharing valuable plans, case studies and ideas in which other agencies are involved or identifying experts who may be useful. We solicit this type of information from our membership in emails and each issue of the update.

ASCA hired a new Project Manager, Jennifer Raley, who is responsible for managing the ASCA Pandemic Project. We are very excited to have someone so qualified to work on this important project. Jennifer works at the ASCA Executive Office in Connecticut and can be reached at [Jralley@asca.net](mailto:Jralley@asca.net).

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# CENTERS FOR DISEASE CONTROL AND PREVENTION

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## CDC PUBLIC HEALTH LAW PROGRAM

### THE COURTS, PUBLIC HEALTH, AND LEGAL PREPAREDNESS

#### CDC'S "BENCH BOOK" PROJECT

#### PRINCIPAL ISSUES AND NEXT STEPS TOWARD RESOLVING THEM

##### I. How do we bring judges to the planning table?

- A. Approach chief judges and their court administrators
- B. Be clear about objectives
  - 1. Focus on specific substantive and procedural public health law not contained in existing civil or other bench books
  - 2. Describe and plan for impact of public health emergency
    - a. Prepare for unavailability of court staff
    - b. Limit court activity to "mission essential functions"
      - i. What must the court get done?
      - ii. What does the court need to get it done?
      - iii. Where can it get done?
      - iv. Who needs to be there?
      - v. How can technology assist?
    - c. Acknowledge complexity of operational issues and the need for resolution
      - i. Operations – How to stay open?
      - ii. Leadership – Who makes the decisions?
    - d. Drafts of Florida Supreme Court Pandemic Flu Strategy, accessible at [http://www.flcourts.org/gen\\_public/emergency/index.shtml](http://www.flcourts.org/gen_public/emergency/index.shtml) and California's "Epidemics and the California Courts"

##### II. What should bench books contain?

- A. Part One: A treatise-like compilation of substantive and procedural public health law
  - 1. For use by health departments, general legal practitioners, and the public
  - 2. "Health Officers Practice Guide for Communicable Disease Control in California", accessible at <http://www.dhs.ca.gov/ps/dcdc/pdf/Dec%2014%20Practice%20Guide.pdf>, may be a model
- B. Part Two: A "practice supplement" or "application section"
  - 1. Designed to address practical substantive and procedural public health issues of interest to judges
  - 2. Should be concise and instantly accessible
  - 3. May be designed to cross-reference relevant provisions in Part One
  - 4. may include form quarantine and isolation orders, etc.
- C. Part Three: Continuity of Operations Plans (COOPS)

##### III. How do bench books get done?

- A. Development and implementation is a community effort
  - 1. Development and introduction can serve to unite and educate
  - 2. Those involved should include judicial bench book committees, public health, emergency management, private bar, and other interested members of the community
- B. Coordination with BJA, NCSC, Federal Judicial Center, National Judicial College, and other judicial administration and education organizations is essential
- C. CDC should do outreach to the states, both directly and through the national organizations

**UPDATE FOR FEBRUARY 5, 2007 MEETING:**

**CDC PUBLIC HEALTH LAW PROGRAM**

**THE COURTS, PUBLIC HEALTH, AND LEGAL PREPAREDNESS**

**IV. Educating Public Health Officials and Attorneys About the Role of Courts in a Pandemic or Other Public Health Emergency**

- A. Pilot presentation of *The Courts, Public Health, and Legal Preparedness* was made to state and local health officials and attorneys in Wisconsin (90-minute presentation was approved for 1.5 CLE credits by the Wisconsin Board of Bar Examiners)
- B. A similar presentation will be made to attorneys in the Public Health Division of the DHHS Office of General Counsel in Rockville, MD on January 23, 2007
- C. A panel presentation on the role of the courts in a pandemic or other public health emergency will be made at the 2007 Public Health Preparedness Summit in Washington, D.C. on February 23, 2007 (Presenters include Pennsylvania Court of Common Pleas Judge John Cleland, Fran Schmitz, Florida Court Administration Consultant Greg Cowan, and Professor Patricia Sweeney, University of Pittsburgh)
- D. An article, also entitled *The Courts, Public Health, and Legal Preparedness*, has been completed and will be published this Spring in a special supplemental issue of the peer-reviewed American Journal of Public Health

**V. Monitoring and Coordinating Development of Public Health Law Bench Books and Other Judicial Resources**

- A. Funded Indiana, Kentucky, and Arizona bench books
- B. Indiana and Kentucky books are available at [www2a.cdc.gov/phlp/port\\_bench.asp](http://www2a.cdc.gov/phlp/port_bench.asp), and Arizona book will soon be posted
- C. Bench books or guides in Alaska, Arkansas, Michigan, Pennsylvania, and King County, Washington are nearing completion

- D. Assistance, including “lessons learned” from the above projects, will be provided over the next several months to states that have expressed interest in developing bench books or other judicial resources

**UPDATE FOR APRIL 30, 2007 MEETING:**

**CDC PUBLIC HEALTH LAW PROGRAM**

**PUBLIC HEALTH/JUDICIARY PANDEMIC PLANNING ACTIVITIES**  
**APRIL 2007 UPDATE**

**VI. Educating Public Health Officials and Attorneys About the Role of Courts in a Pandemic or Other Public Health Emergency**

- A. Presentation of *The Courts, Public Health, and Legal Preparedness* was made to attorneys in the Public Health Division of the DHHS Office of General Counsel in Atlanta and Rockville, MD on April 16, 2007.
- B. A panel presentation on the role of the courts in a pandemic or other public health emergency was made at the 2007 Public Health Preparedness Summit in Washington, D.C. on February 23, 2007 (Panel members included Pennsylvania Court of Common Pleas Judge John Cleland, Fran Schmitz, Florida Court Administration Consultant Greg Cowan, and Professor Patricia Sweeney, University of Pittsburgh).
- C. An article, also entitled *The Courts, Public Health, and Legal Preparedness*, was published in early April in a special supplemental issue of the peer-reviewed American Journal of Public Health. The article can be accessed at [www.ajph.org](http://www.ajph.org). (See attachment sent to Consortium members.)

**VII. Monitoring and Coordinating Development of Public Health Law Bench Books and Other Judicial Resources**

- A. Pennsylvania and Washington bench books are now available at [www2a.cdc.gov/phlp/port\\_bench.asp](http://www2a.cdc.gov/phlp/port_bench.asp), and Arizona book will soon be posted.
- E. Bench books or guides in Alaska, Arkansas, and Michigan are nearing completion.
- F. Assistance, including “lessons learned” from the above projects, will be provided over the next several months to states that have expressed interest in developing bench books or other judicial resources.

- G. In coordination with the Judicial Education Division of the Arizona Supreme Court, planning is underway for a presentation on pandemic influenza at the Annual Arizona Judicial Conference.

**OTHER CDC ACTIVITIES:**

- The Executive Summary of CDC's Community Mitigation Guidance was provided to the Consortium by Fran Schmitz.
- Dr. Richard Goodman and Jim Burch are co-chairing a Work Group concerning public health and law enforcement preparedness issues of mutual BJA/CDC concern. To be separately reported by Rick Goodman.
- Hugh Potter may want to separately report on his activities related to correctional issues.

## **OFFICE OF COMMUNITY ORIENTED POLICING SERVICES (COPS)**

### **Summary and Update for February 5, 2007 Meeting**

COPS has chosen not to pursue any activities related to flu at this time. However we are very interested to learn about what everyone else is doing and to see if there is some way that we can contribute to the Consortium's efforts in the future.

### **UPDATE FOR APRIL 30, 2007 MEETING:**



# **FRATERNAL ORDER OF POLICE REPORT**

## **Pandemic Influenza Consortium**

The Fraternal Order of Police is working on developing guidelines for use by local, State, and Federal law enforcement agencies to design and implement a law enforcement family readiness plan during a pandemic outbreak. In the event of a pandemic outbreak which calls for an extended deployment or the evacuation of a widespread area, law enforcement officers need to be assured that their families will be taken care of, freeing them to answer the call of duty until the outbreak has been quarantined.

Law enforcement officers are sworn to answer the call of duty, but these officers have families which may also be harmed during a pandemic outbreak. In such a situation, the officer must find a way to resolve the conflict between duty to his job and duty to see his family safe.

Readiness will entail sharing with law enforcement family's current response scenarios as appropriate and preparing them for situations in which their family member may be on duty for an extended period or time or separated from that family member because of quarantine. The officer, having the peace of mind that his family is informed and accepting of the role he must perform in these circumstances, will be able to wholly devote himself to his duty.

### **UPDATE FOR FEBRUARY 5, 2007 MEETING**

### **UPDATE FOR APRIL 30, 2007 MEETING:**

The Fraternal Order of Police is currently working on the Law Enforcement Family Readiness Initiative Project. The goal for this project is to develop guidelines for use by local, State and Federal law enforcement agencies to design and implement a law enforcement readiness plan during a pandemic outbreak.

We have recently developed a Delphi Panel for this project. This panel has seven members with different backgrounds in law enforcement. We currently have a survey on our website for all FOP members to complete discussing what law enforcement officers need to be assured that their families will be taken care of in case of an extended deployment or evacuation. We are also in the process of setting up interviews and focus groups across the country with Law enforcement officers to discuss this survey.

## **INTERNATIONAL ASSOCIATION OF CHIEFS OF POLICE**

### **Volunteers in Police Service (VIPS) Program, International Association of Chiefs of Police**

As evidenced by recent Police Chief articles and the magazine's past coverage of the SARS outbreak, the IACP has recognized the significant impact public health emergencies have on state and local law enforcement. The high profile nature of this issue coupled with law enforcement's stretched resources leaves volunteers well poised to take an active role by providing much-needed support to sworn officers and civilian personnel during a public health emergency or other disaster.

As evidenced by information gathered on the use of volunteers during disasters, law enforcement volunteers can help provide traffic direction, provide security at distribution centers, transport equipment and other needed items, assist with crowd control, staff call centers, process unaffiliated volunteers and provide administrative/support assistance. Volunteer chaplains and victim service providers can also take a key role in providing support to law enforcement families who are separated from their loved ones or dealing with affected family members.

The IACP's Volunteers in Police Service (VIPS) Program will create several deliverables to help further volunteer participation in disaster response, including public health emergencies. Deliverables will include:

- ◆ A training module on developing volunteer programs/opportunities to address disasters, including public health emergencies. The module will be integrated into the VIPS advanced training curriculum.
- ◆ A VIPS and Disaster Response training curriculum.
- ◆ An educational video highlighting the role volunteers can play in preparing for and responding to disasters.
- ◆ A special issue of *VIPS in Focus* that will profile the depth and breadth of activities that law enforcement volunteers can play during and following a disaster.
- ◆ Providing technical assistance to law enforcement agencies interested in starting or expanding a volunteer program targeting disaster preparedness.

These resources will be made available through the VIPS Web site, the IACP Web site, at VIPS and IACP events, and through BJA's document reference library and portal on pandemic influenza and other public health emergencies.

#### **UPDATE FOR FEBRUARY 5, 2007 MEETING**

#### **UPDATE FOR APRIL 30 2007 MEETING**

The IACP National Law Enforcement Policy Center is developing a "Special Order" on Pandemic Influenza Planning and Response. It will be reviewed for the first time by the IACP national policy board on March 30. We hope to have it completed sometime in April if all goes well.

# NATIONAL CENTER FOR STATE COURTS

## BJA Pandemic Influenza Consortium Meeting

October 11, 2006

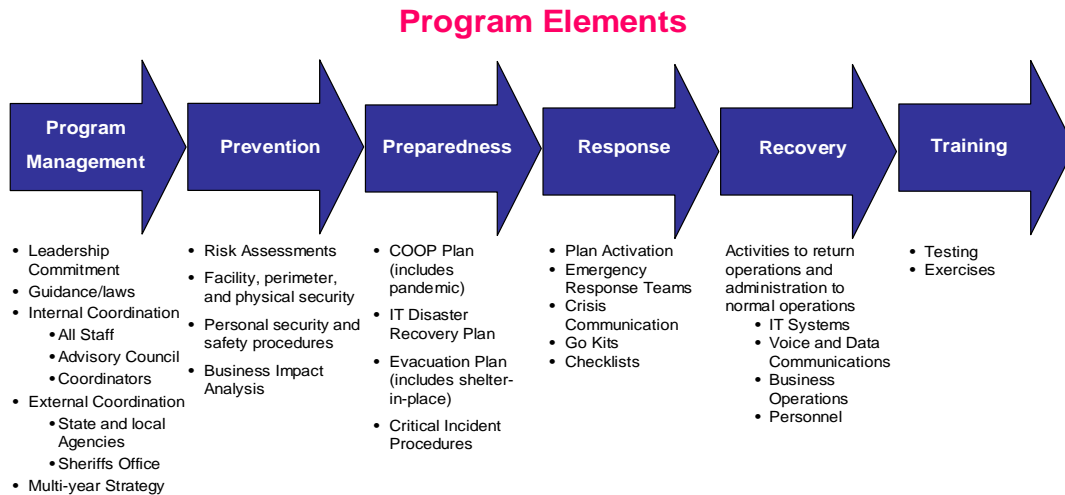
1. Technical assistance to state courts to enhance their Continuity of Operations plan (COOP plan) to address the unique aspects of a pandemic; and in those jurisdictions where no plan exists, working with them to design and develop the plans. (e.g., Massachusetts, Florida, Oregon, Hawaii)
2. Sponsored the Court Solutions Conference (9/06) which included a three-session track on planning for disaster, including a pandemic.

I'm sending the link to materials for our "surviving successfully" track of the Court Solutions Conference. The first document listed is the current draft of the COSCA white paper I mentioned. It is not finalized yet, but COSCA agreed to have this version available as long as folks know that it is still under review. I thought some Consortium members might find the other materials (LA COOP, AZ plan, court orders, Powerpoint slides, etc.) interesting, too, so included the general link.

<http://www.courtsolutions.org/MS/MS5/page.php?p=451>

3. Making presentations to groups such as the Conference of Chief Justices/Conference of State Court Administrators (CCJ/COSCA); and participating on planning committees and workgroups such as the CDC and ABA.
4. Member, BJA Task Force on Pandemic Preparedness Planning for the Courts (August 2006); and BJA project: Continuity of Operations for Courts: Planning Guide and Curriculum (2006-2007).
5. Designing and developing a model for a Comprehensive Emergency Management Program that includes guidance for pandemic planning with a companion 2.5 day training program.

## A Strategic Model for a Comprehensive Emergency Management Program



### **UPDATE FOR FEBRUARY 5, 2007 MEETING**

Currently, the NCSC continues to work on an online COOP plan and distance learning modules with BJA funding. The NCSC recently completed a collaborative effort with the American Bar Association's Center on Children and the Law and the National Council of Juvenile and Family Court Judges to examine how lessons learned from Hurricanes Katrina and Rita could be applied to dependency courts and to recommend a strategic approach to ensure that the essential functions of dependency courts are sustained during an emergency or disaster. This effort was funded by the Children's Bureau of the United States Department of Health and Human Services and its Web publication is available at <http://www.icmeducation.org/katrina/content.html/>.

In addition, at the direction of CCJ and COSCA, we are developing a comprehensive emergency management program that will provide an emergency management guide and in-person curriculum for court practitioners concerned with all areas of court security and disaster planning. Currently, we are not retained by any courts to help prepare a COOP plan. Prior TA has been limited to presentations on comprehensive emergency management as requested by organizations and several courts (CCJ, COSCA, regional COSCA, and Washington, Florida) and several of hours of technical help to Hawaii and Massachusetts.

### **UPDATE FOR APRIL 30, 2007 MEETING**

The NCSC's draft online COOP plan, including information on pandemic issues, will be forwarded to the project's National Coalition for review by the end of the month. Staff is adding pandemic information from new resources (e.g., Draft pandemic COOP plan from Arizona Courts, "Epidemic

and the California Courts," Pennsylvania's Public Health Law Bench Book, as well as the recently available Road Map for Courts). In addition, we created a framework (e.g., description of the module, learning objectives, self-assessment questions, videotaped PowerPoint presentation, and reference documents) for the distance learning modules, completed a pilot module for the Coalition's review, and prepared the written resources for several additional modules. Additional videotaping for each module will take place once we obtain feedback on the pilot. The NCSC also is scheduled to videotape Judge Chezem to add to BJA's online presentations on pandemic issues. In other areas, the comprehensive security and emergency management educational program and guide were finalized. The program covers a broad spectrum of court security and disaster planning issues. The in-person training will be piloted in June. Currently, we are not providing any pandemic-related training or TA.

## NATIONAL CRIME PREVENTION COUNCIL

The National Crime Prevention Council (NCPC) is working with the Bureau of Justice Assistance (BJA) to produce and distribute media outreach tools and provide related technical assistance to support proactive law enforcement communication with the public concerning public safety considerations in the event of a pandemic influenza (flu) outbreak.

The primary goal of the project is to provide law enforcement with practical tools that will help build public awareness of the need to prepare for a pandemic flu outbreak, encourage the public to abide by the law in the event of an outbreak, and remind the public of its role in supporting local plans for responding to public health concerns.

The primary objective of the project is to produce and distribute a variety of media outreach tools that will reinforce key messages about how to keep the public safe and maintain order in a community facing a pandemic flu outbreak. A second vital objective of the project is to share key elements of pandemic preparedness and coordination planning with law enforcement officers so that they can tailor existing local emergency plans to this potentially daunting public health crisis. Products proposed for this initiative include radio, newspaper, and podcast tools for communicating with the public, a series of webinars for law enforcement leaders, and reproducible brochures or tip sheets that will help law enforcement reinforce key pandemic preparedness messages with their local communities.

The outcomes of this project will include millions of Americans reached with radio public service advertising messages and related supplemental newspaper mat features and 300 law enforcement professionals briefed on how to inform and mobilize community members in the event of a pandemic flu outbreak. NCPC will also disseminate the tools to national law enforcement agencies (IACP, NSA), helping ensure that their memberships can take full advantage of these resources as they develop pandemic preparedness and coordinating plans.

### **UPDATE FOR APRIL 30, 2007 MEETING**

The following is an update from the National Crime Prevention Council on pandemic flu activities. The creative agency, The Plowshare Group, will have radio scripts for review by the end of next week.

The following represents NCPC activities from January 1 – March 31, 2007:

Scheduled risk communications meeting with PERF and researcher/writer on pandemic flu for January 9, 2007.

Participated in a Department of Homeland Security conference call on January 18, 2007.

Participated in a pandemic flu webcast on January 23, 2007.

Conducted conference call with advertising agency, Plowshare Group, on February 6, 2007 consortium meeting.

Conducted conference call with Plowshare Group and Crime Prevention Coalition of America (CPCA) representatives on media campaign to discuss development of the creative brief on February 9, 2007.

Reviewed draft of creative brief on February 20, 2007 and submitted for revisions.

Conducted conference call to review revisions to brief on February 22, 2007.

Submitted the revised creative brief to the CPCA media campaign team representatives on March 5, 2007.

Submitted the revised creative brief to internal NCPC task group for review on March 7, 2007.

Submitted revised creative brief to BJA grant manager.

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**CREATIVE BRIEF**  
**Pandemic Influenza and the Role of Law Enforcement**  
**National Crime Prevention Council and Bureau of Justice Assistance**  
**DRAFT 2**  
**The Plowshare Group**

**PREAMBLE:**

The nature of the pandemic flu issue is such that it will require both preparedness and prevention messages to inform the public how to act and how to support local law enforcement. We will employ a two-tiered approach with both phases of the PSA effort distributed concurrently, but the second spot will be specially flagged to be placed on reserve at the radio station, and used by the media only if and when warranted.

**ADVERTISING OBJECTIVES:**

A two-tiered communications approach is being pursued whereby:

1. Before Pandemic Flu strikes, a public awareness campaign will seek to educate the public about the potential of pandemic flu and the need to support law enforcement's efforts should the need arise.
2. During a Flu Emergency, communicate the need for the public to not only cooperate, but if necessary to supplement law enforcement's efforts to maintain law and order.

In both instances, the advertising will leverage McGruff's credibility and heritage as an informative, authoritative yet calm and reassuring voice; and also his track record of serving as the trusted 'bridge' to the public and law enforcement.

**TARGET AUDIENCE:**

The general public, especially adults 18 +

**CURRENT CONSUMER BELIEF:**

“I’ve heard bits and pieces about pandemic and avian flu in the news but don’t know much about it. With all the things to worry about these days, it’s not on my list. And in fact, there isn’t anything I can or should do. This is something for health officials and local authorities to handle.”

**KEY INSIGHT:**

While there’s no need to be overly concerned, it’s important to understand and be aware of the possibility of a pandemic flu outbreak here in the U.S. ---and what law enforcement and others will need the public to do should the need arise.

**KEY PROMISE:**

By listening to and cooperating with local law enforcement officials, you, your family and your community will be safer, should a pandemic flu strike.

**KEY SUPPORT POINTS:**

-A pandemic is a global disease outbreak; flu pandemic occur when a new influenza virus emerges for which people have little or no immunity and for which there is no vaccine. The disease spreads easily person-to-person and causes serious illness and can sweep across the country and around the world in very short time.

-It is difficult to predict when the next flu pandemic will occur. The last one in the U.S. was 1918. [SOURCE: Pandemicflu.org/CDC]

-Officials are working hard to detect outbreaks of influenza that might cause a pandemic and there is nothing to worry about now. However you should take steps to be prepared.

-In the event of a pandemic flu outbreak, everyday life could be disrupted, with schools, restaurants, entertainment venues and businesses subject to closures--- and interruptions to basic services such as transportation to be expected. Such a situation would require citizens to work closely and cooperatively with health and law enforcement officials.

-Citizens may need to play an active role by serving as a volunteer for local law enforcement. In the case of an outbreak, local enforcement resources will need help quickly.

--NCPC will call upon support from consortium partners, CERT, VIPs, and others to help spread the message.

**DESIRED BELIEF:**

“I need to be aware of the possibility for a pandemic flu outbreak and make the necessary contingency plans. It will be important to realize that in the event of an outbreak, local law enforcement will likely have to balance everyday enforcement of the law, with new enforcement demands from public health orders---a tight balance. I’ll need to be supportive of their role during a difficult time and look for ways to help them.”

**TONE & MANNER:**

Calm, straight forward, and simple.

**MANDATORIES:**

NCPC name and web address; plus reference to:

U.S. Department of Justice and Crime Prevention Coalition of America



**NATIONAL CRIMINAL JUSTICE ASSOCIATION**

**SUMMARY AND UPDATE FOR APRIL 30, 2007 MEETING**

## **NATIONAL GUARD**

### **SUMMARY AND UPDATE FOR FEBRUARY 5, 2007 MEETING**

State National Guard forces will certainly have a role to play in enforcing State laws, as long as they are not federalized to assist Northcom PI efforts. That is just one of the issues we're working on.

### **UPDATE FOR APRIL 30, 2007 MEETING**

# NATIONAL SHERIFFS' ASSOCIATION

## Program Plan

### Pandemic Flu Module

The Pandemic Flu Module will consist of educational and informational materials to assist our Neighborhood Watch groups plan and prepare for a possible pandemic flu outbreak. This innovative module will define for our community groups various types of pandemic outbreaks. Contained within the module will be checklists for volunteer organizations and individuals, communication and preparation plans as well as possible responses for Neighborhood Watch groups and their community volunteers.

Experts predict that citizens may have to self-quarantine for up to thirty days after an outbreak. The Pandemic Flu Model will include an inventory of items that citizens will need to successfully survive such an incident as well as an Emergency Contacts form and guides to stay healthy and be prepared. The module will address actions to be taken during public gatherings and volunteer meetings and ways that citizens can help one another in affected neighborhoods throughout the nation.

The Pandemic Flu module will include specially-designed, law enforcement-led, community-based PowerPoint presentations and their accompanying facilitator guides and participant manuals. This easy to understand and user-friendly module will also include: checklists with advice for private and public events, forms and templates to be used by law enforcement officials and tools that will assist communities in preparing for a potentially dangerous situation that could have a dramatic impact on public safety.

An outline of possible topics and their related tools, forms and templates in the Pandemic Flu Module is listed below:

- Section 1: Understanding Pandemic Flu**  
Tool(s): Quick Reference Guide
- Section 2: WHO Pandemic Alert Phases**  
Tool(s): Poster/handout and Emergency Contact sheet
- Section 3: Preparing for a Pandemic and Health Tips**  
Tool(s): Flipbook, guides and manuals
- Section 4: Safety Tips at Home**  
Tool(s): Refrigerator Memo Board and Inventory list
- Section 5: Protecting Yourself at Public Gatherings and Meetings**  
Tool(s): Flipbook
- Section 6: Sustaining your NW Group during a Pandemic**  
Tool(s): User manuals and participant guides
- Section 7: Coordinating with other Organizations**  
Tool(s): Response handbooks and materials from CERT, MRC, VIPS, FC

**Section 8: Communicating with others during a Crisis**

Tool(s): Inventory list and examples

**Section 9: Traveling During a Pandemic**

Tool(s): Brochure

**Section 10: Steps to Take If Infected**

Tool(s): Step-by-step guidelines

**UPDATE FOR FEBRUARY 5, 2007 MEETING**

**UPDATE FOR APRIL 30, 2007 MEETING**

USAonWatch-Neighborhood Watch  
Pandemic Project

The National Sheriffs' Association in partnership with the Bureau of Justice Assistance, OJP, DOJ has developed a pandemic module for law enforcement and citizens to be added into the Neighborhood Watch Toolkit. Keeping with the dual track format of the Neighborhood Watch Toolkit that services both law enforcement and community volunteer's two separate presentations have been developed. The pandemic module contains curricula that will be added also to the existing Neighborhood Watch Toolkit Training.

In addition to the training curricula over a dozen new tools, consisting of forms, brochures, templates, cards, posters and placards have been developed to assist Neighborhood Watch members and citizen volunteers in planning, preparing for and responding to a pandemic event in their community. Some specific tools are: a Pandemic Awareness and Planning Flipbook; an Influenza planning family checklist; NW Pandemic Planning Team roster and duty assignments forms as well as other items. The majority of the research has utilized information from the Department of Health and Human Services (HHS), the Center for Disease Control (CDC), various Department of Justice (DOJ) agencies and others. Currently, the module is still under review by BJA. As a result of increased interest in the Pandemic Flu, UOW has compiled a listing of resources for law enforcement and citizens at [www.usaonwatch.org](http://www.usaonwatch.org). The module will be available through the Neighborhood Watch Toolkit and USAonWatch website once approved by BJA.

## **POLICE EXECUTIVE RESEARCH FORUM**

### ***Law Enforcement Preparedness for Public Health Emergencies: Guidance and Resource Development and Dissemination***

Bureau of Justice Assistance (BJA) and the Police Executive Research Forum (PERF)

In collaboration with the Bureau of Justice Assistance (BJA), the Police Executive Research Forum (PERF) is examining law enforcement's preparation and planning processes for public health emergencies, *with an emphasis on pandemic flu*. The BJA/PERF project will focus on three areas: occupational medicine, risk communication with the public, and continuity of operations plans.

#### **Project Focus Areas:**

- 1. Occupational medicine** includes police and fire clinics, general wellness programs, and medical, psychological and physical fitness screening (and whether these programs are offered in-house or on a contractual basis).
- 2. Risk communication with the public** includes planning for how communications will be managed during a public health emergency or any emergency (including development of message templates).
- 3. Continuity of operations plans** are strategies that provide for departmental survival in the case of a critical incident—for this project, a public health emergency. We are most interested in plans that address human resources/staffing issues.

The goal of this project is to develop guidelines and other resources, based on promising practices in the field. Resulting project deliverables may include publications (guides, checklists, and/or other planning resources or materials); training curricula on preparedness and COOP planning; regional training or technical assistance; and/or national or regional conferences, or executive planning and information-sharing sessions. PERF will also work closely with BJA in determining the most effective route for disseminating and marketing the project deliverables.

#### **UPDATE FOR FEBRUARY 5, 2007 MEETING**

### ***Law Enforcement Preparedness for Public Health Emergencies: Guidance and Resource Development and Dissemination***

Bureau of Justice Assistance (BJA) and the Police Executive Research Forum (PERF)

In collaboration with the Bureau of Justice Assistance (BJA), the Police Executive Research Forum (PERF) is examining law enforcement's preparation and planning processes for public health emergencies, *with an emphasis on pandemic flu*. The BJA/PERF project will focus on three areas: occupational medicine, risk communication with the public, and continuity of operations plans.

#### **Project Focus Areas:**

**1. Occupational medicine** includes police and fire clinics, general wellness programs, and medical, psychological and physical fitness screening (and whether these programs are offered in-house or on a contractual basis).

**2. Risk communication with the public** includes planning for how communications will be managed during a public health emergency or any emergency (including development of message templates).

**3. Continuity of operations plans** are strategies that provide for departmental survival in the case of a critical incident—for this project, a public health emergency. We are most interested in plans that address human resources/staffing issues.

The goal of this project is to develop guidelines and other resources, based on promising practices in the field. Resulting project deliverables may include publications (guides, checklists, and/or other planning resources or materials); training curricula on preparedness and COOP planning; regional training or technical assistance; and/or national or regional conferences, or executive planning and information-sharing sessions. PERF will also work closely with BJA in determining the most effective route for disseminating and marketing the project deliverables.

#### **UPDATE FOR APRIL 30, 2007 MEETING**

Following is an update on project progress to-date:

- Received and reviewed information from PERF members on continuity of operations (COOP) planning, occupational medicine and risk communication as it relates to planning for a public health emergency.
- Continue to follow up with all who responded to the request for and gathered information on planning approaches and resources. Information was provided in response to an electronic request for information that was sent to all PERF members.
- Gathered and reviewed literature, resources and materials related to the three project topics.
- Met with BJA project advisor; agreed to focus on risk communications as the first topic for the project.
- Initiated work on an annotated bibliography of resources related to risk communication (draft to be shared with consortium members at April 30 meeting).
- Initiated work on a risk communications white paper for chief executives (outline attached below).
- Participated in BJA-hosted consortium meetings with other grantees.
- Participated in a meeting with pandemic consortium members (NCPC staff and Clifford Karchmer) to discuss risk communications in detail and clarify roles regarding this topic.
- Attended BJA regional conference in Baltimore.
- Began collecting daily news clips in on pandemic flu news (in March, attached).
- Followed up on certain articles to determine the level of law enforcement involvement in the topic covered.
- Invited several subject matter experts to present at PERF's annual conference in April.

In the next six months, project staff will:

- Facilitate a panel on pandemic preparedness and planning at PERF's annual meeting and gather additional information from attendees.
- Continue to collaborate with other consortium members on various projects
- Complete a draft white paper on risk communication
- Identify and work with BJA to select expert panel members to review and discuss the document (focusing on public health representatives)

- Initiate more in-depth work on occupational health and safety programs and COOP planning

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### **Risk Communications Outline: March 27, 2007**

*Begin with a few quotes on democratic values, a paragraph or two about how people (Americans?) feel about freedom of movement, safety, choice, respect for others. Also some quotes about public fear/mass panic, officers fearing for their own or their families' safety (from Katrina?) and the impact on their ability to perform the job.*

#### **I. Overview**

- a. Definition of risk communications (use CDCynergy quote)

“Crisis and emergency risk communication is the attempt by science or public health professionals to provide information that allows an individual, stakeholders, or an entire community to make the best possible decisions during a crisis emergency about their well being. Often this communication must be done within nearly impossible time constraints and requires public acceptance of the imperfect nature of the available choices for action. Successful crisis and emergency risk communication is achieved through the skillful use of risk communication theory and techniques.” (<http://www.bt.cdc.gov/erc/features/f001.asp>)

#### **II. Why is it necessary?**

- a. Calming the public
  - i. Examples of civil unrest (during public health and other emergencies) and the role of faulty communication
  - ii. Potential pandemic scenarios
    - 1. Worried well overwhelming medical system
    - 2. At points of distribution (PODS) (vaccine/treatment)
    - 3. At hospitals
    - 4. In quarantine situations
- b. Calming the force
  - i. Example from Toronto PS and SARS
  - ii. Example from the U.S. Postal Service and anthrax

#### **III. Key principles of risk communications (from NRC 1989)**

- a. Overview
  - i. It is a process, not a one-time activity
  - ii. It involves the exchange of ideas, not one-sided
  - iii. Involves airing concerns, opinions, and reactions. Can not be based solely on “hard” data
  - iv. Often requires the interpretation of scientific information for the target audience
- b. Monica Schoch-Spana and her Johns Hopkins colleagues info
- c. Peter Sandman

#### **IV. Protecting the department**

- a. How does risk communications fit into a department’s public health emergency/pandemic plan?
- b. Why should department prepare now?
  - i. The value of working with public health, the community and other local agencies before a crisis
- c. Collaboration between LE and PH/medical experts to determine different strategies for basic and more serious risk communications
- d. Who is the voice/face of the department?
  - i. In most—if not all—cases, this should be the chief executive, someone community members recognize and trust.
- e. Preparing for media questions

- V. **Protecting officers**
  - a. Stress that departments are already doing this (e.g., Toronto using one officer as a liaison between HDOC and PCC)
  - b. Methods LE can use to educate themselves about diseases and their spread to maximize self protection
  - c. How to get these messages to officers?
    - i. Methods
    - ii. Examples
      - 1. Toronto (interoffice web page)
      - 2. Louisville
      - 3. others
  
- VI. **Protecting the public: ensuring voluntary compliance (Sandman, Schoch-Spana)**
  - a. The importance of educating public ahead of time
    - i. In general (through pre-existing community policing efforts)
    - ii. From a compliance standpoint (easier to explain now versus during crisis)
  - b. What are the best venues for communicating these messages?
  - c. Recognizing the signs of early chaos
  - d. Preventing chaos
  - e. Responding to chaos
  
- VII. **Sample messages**
  - a. CDC set of guides
  - b. Peter Sandman's stuff
  - c. NCPC's stuff
  - d. To media (protecting dept)
  - e. To officers (protecting officers)
  - f. To public (protecting public)

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**Regarding other justice system pandemic-related activities being undertaken by agencies/jurisdictions of which we are aware:**

The responses to the request for information we sent out last winter came from agencies of various sizes from around the country and Canada. Some departments have begun to focus on one area of pandemic planning (e.g., COOP) but have not addressed other important components (e.g., risk communication). Very few departments reported having an occupational health unit or working with health providers in this area. We look forward to working with consortium members to learn about departments that have addressed such factors so that we can reach out to them and learn more about their experiences.

Further, there is very little relevant literature on law enforcement and those components that make a pandemic (or any public health emergency) plan successful. We have expanded our search to include literature in other fields (e.g., the private sector, public health, literature on compliance). See sample list of materials below.

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**Examples of Materials Compiled**

**3-08-07**

Clinical studies provide hope for a pre-pandemic influenza vaccine  
<http://continuitycentral.com/news03111.htm>



Experts urge big effort to make pandemic vaccines

<http://www.washingtonpost.com/wp-dyn/content/article/2007/03/06/AR2007030601632.html>

New Studies Indicate GSK's Pre-Pandemic Influenza Vaccine Can Protect Against Different Strains of H5N1

<http://sev.prnewswire.com/health-care-hospitals/20070305/CLM01105032007-1.html>

EU warning on flu pandemic strategy

<http://www.imt.ie/displayarticle.asp?AID=12642&NS=1&CAT=18&SID=1>

Baker prepares for pandemic influenza

<http://signal.baldwincity.com/section/citynews/story/6164>

Flu pandemic preparation seminar set for physicians

<http://www.fredericknewspost.com/sections/news/display.htm?StoryID=57676>

Pandemic meetings set for this month

[http://www.globegazette.com/articles/2007/03/07/latest\\_news/doc45ef4ed42ad82263835392.txt](http://www.globegazette.com/articles/2007/03/07/latest_news/doc45ef4ed42ad82263835392.txt)

Agencies Prepare for Flu Pandemic

[http://www.11alive.com/news/article\\_news.aspx?storyid=93413](http://www.11alive.com/news/article_news.aspx?storyid=93413)

APHA Releases Pandemic Flu Prescription

[http://www.godekalb.com/index.php?option=com\\_content&task=view&id=3551&Itemid=672](http://www.godekalb.com/index.php?option=com_content&task=view&id=3551&Itemid=672)

Analysis of 1918 pandemic cites enduring mysteries

<http://www.cidrap.umn.edu/cidrap/content/influenza/panflu/news/mar0607fauci1918.html>

Do You Need A Flu Pandemic Kit?

[http://www.citynews.ca/news/news\\_8505.aspx](http://www.citynews.ca/news/news_8505.aspx)

Pandemic strategy expected by end of week

<http://www.kuam.com/news/21224.aspx>

DTHR to host pandemic seminar

<http://www.wetaskiwintimes.com/News/291493.html>

Pandemic Flu Committee to hold three-day workshop

<http://www.saipantribune.com/newsstory.aspx?cat=1&newsID=66272>

Health officials brace for killer flu

Pre-emptive measures put focus on children

<http://www.pressconnects.com/apps/pbcs.dll/article?AID=/20070307/NEWS01/703070322/1006>

Public Health fine-tuning pandemic strategy

<http://www.kuam.com/news/21196.aspx>

Schools prepare plan for possible flu pandemic

<http://www.journal-news.com/hp/content/oh/story/news/local/2007/03/03/hjn030307flu.html>

Are You Prepared if a Pandemic Flu Hits Your Office?

<http://www.cnw.ca/fr/releases/archive/March2007/01/c5577.html>

Pandemic Influenza Plan for Health Sector in Peel

<http://www.thebramptonnews.com/articles/1584/1/Pandemic-Influenza-Plan-for-Health-Sector-in-Peel/Page1.html>

Pandemic flu flyers take flight to Knox County homes  
<http://knox.villagesoup.com/Government/story.cfm?StoryID=87890>

Arizona better prepared for any flu pandemic  
<http://www.eastvalleytribune.com/story/84994>

Readiness is key in event of influenza pandemic  
<http://www.yaledailynews.com/articles/view/20189>

### **3-09-07**

APEC Launches Pandemic Flu Planning Guide For SMEs  
[http://www.bernama.com.my/bernama/v3/news\\_business.php?id=250477](http://www.bernama.com.my/bernama/v3/news_business.php?id=250477)  
Roche gives workers flu drug in case of pandemic  
<http://www.reuters.com/article/governmentFilingsNews/idUSN0834658920070308>

Pandemic flu affects thousands in Catoosa: Experts say threat is real  
[http://news.mywebpal.com/news\\_tool\\_v2.cfm?pnpID=724&NewsID=789072&CategoryID=3418&show=local\\_news&om=0](http://news.mywebpal.com/news_tool_v2.cfm?pnpID=724&NewsID=789072&CategoryID=3418&show=local_news&om=0)

Helping School Districts Plan for Potential Pandemic Flu  
<http://www.emaxhealth.com/90/10122.html>

Pandemic plans keep improving  
Health officials have a riveting way of speaking about pandemic planning.  
<http://www.dailyinterlake.com/articles/2007/03/08/news/news02.txt>

Bird flu spreads to third Vietnam location  
<http://www.radioaustralia.net.au/news/stories/s1868125.htm>

End in sight for bird flu restrictions  
<http://new.edp24.co.uk/content/news/story.aspx?brand=EDPOnline&category=News&tBrand=EDPOnline&tCategory=news&itemid=NOED09%20Mar%202007%2013%3A48%3A15%3A573>

HHS Official to Present Countermeasures in Bird Flu Summit Next Week  
[http://www.govtech.net/magazine/channel\\_story.php/104304](http://www.govtech.net/magazine/channel_story.php/104304)

Learning emergency preparedness seminar  
<http://www.nj.com/news/ijournal/index.ssf?base/news-2/1173424161266410.xml&coll=3>

### **3-13-07**

6 Asian countries hold pandemic preparedness test  
[http://www.usatoday.com/news/world/2007-03-13-pandemic-test\\_N.htm](http://www.usatoday.com/news/world/2007-03-13-pandemic-test_N.htm)

Montgomery County prepares for a flu outbreak  
[http://www.examiner.com/a-613876~Pandemic\\_flu\\_preparedness\\_emphasized\\_in\\_Montgomery\\_County.html](http://www.examiner.com/a-613876~Pandemic_flu_preparedness_emphasized_in_Montgomery_County.html)

Province rolls out proposals to deal with a pandemic  
<http://www.edmontonsun.com/News/Alberta/2007/03/13/3742221-sun.html>

County creates action plan for pandemic flu outbreak  
[http://www.uniondemocrat.com/news/story.cfm?story\\_no=22946](http://www.uniondemocrat.com/news/story.cfm?story_no=22946)  
Scottsdale Hospitals Plan Flu Pandemic Disaster Drill  
<http://ktar.com/?nid=6&sid=414259>

New Studies Indicate GSK's Pre-Pandemic Influenza Vaccine Can Protect Against Different Strains Of H5N1  
<http://www.medicalnewstoday.com/medicalnews.php?newsid=64980>

Avian or Bird Flu Is One Strain That Could Become a Pandemic Flu

<http://www.infozine.com/news/stories/op/storiesView/sid/21541/>

D.C. Struggles to Ensure Public Spending is Helping U.S. Prepare for Bioterrorism

<http://www.insurancejournal.com/news/east/2007/03/12/77569.htm>

Midland Memorial completes pandemic flu plan

[http://www.mywesttexas.com/site/news.cfm?newsid=18068086&BRD=2288&PAG=461&dept\\_id=475626&rfi=6](http://www.mywesttexas.com/site/news.cfm?newsid=18068086&BRD=2288&PAG=461&dept_id=475626&rfi=6)

Health Minister confident NZ provisioned for bird flu pandemic

[http://www.radionz.co.nz/news/latest/200703121948/health\\_minister\\_confident\\_nz\\_provisioned\\_for\\_bird\\_flu\\_pandemic](http://www.radionz.co.nz/news/latest/200703121948/health_minister_confident_nz_provisioned_for_bird_flu_pandemic)

Minnesota Health Department Seeks Help In Addressing Ethical Issues That May Arise During An Influenza Pandemic

<http://www.allamericanpatriots.com/m-news+article+storyid-21114.html>

Task force offers training on preparing for avian flu

<http://www.pennlive.com/news/patriotnews/index.ssf?/base/news/1173749114168080.xml&coll=1>

DOH looks for medical volunteers

<http://the.honoluluadvertiser.com/article/2007/Mar/13/br/br6021475389.html>

### **3-14-07**

College preparing pandemic flu plan

[http://www.middleburycampus.com/home/index.cfm?event=displayArticlePrinterFriendly&uStory\\_id=0ac291c4-b7a1-4f47-856c-06cb37e9f852](http://www.middleburycampus.com/home/index.cfm?event=displayArticlePrinterFriendly&uStory_id=0ac291c4-b7a1-4f47-856c-06cb37e9f852)

Area leaders help develop pandemic strategy

<http://www.idahostatesman.com/101/story/75607.html>

Surf Technologies, Inc. President to Discuss Pandemic Planning at Electric Utilities Conference

<http://sev.prnewswire.com/construction-building/20070313/CLTU00313032007-1.html>

Pandemic Response Plan completed, under review

<http://www.kuam.com/news/21378.aspx>

SB County Prepares for Flu Pandemic

<http://www.keyt.com/news/local/6476072.html>

Corps trains to deal with flu pandemic

<http://www.marinecorpstimes.com/news/2007/03/mcpandemic070313/>

MotionPoint Helps U.S. Department of Health and Human Services Make Pandemic Flu Website Available in Spanish

<http://www.pharmalive.com/News/index.cfm?articleid=423470&categoryid=22>

### **3-15-07**

Markets 'would stay open in flu pandemic'

[http://www.mform.co.uk/mform/mform?contentKey=news\\_xhtml/articles/18023368.xhtml](http://www.mform.co.uk/mform/mform?contentKey=news_xhtml/articles/18023368.xhtml)

Arras to discuss pandemic flu epidemic

<http://www.newsleader.com/apps/pbcs.dll/article?AID=/20070315/NEWS01/703150308/1002>

FDA unveils pandemic preparedness plan

<http://www.cidrap.umn.edu/cidrap/content/influenza/panflu/news/mar1407fda.html>

Spreading knowledge (1918 flu)

<http://www.auburnpub.com/articles/2007/03/15/news/go/go02.txt>

GV takes bird flu seriously

<http://www.gvnews.com/articles/2007/03/14/news/news03.txt>

### **3-16-07**

Taiwan prepared to fight flu pandemic: NSC chief

<http://www.taipeitimes.com/News/taiwan/archives/2007/03/16/2003352485>

Naval officer to receive award for influenza response plan

<http://www.okinawa.usmc.mil/Public%20Affairs%20Info/Archive%20News%20Pages/2007/070316-award.html>

Pandemic planning – a win for everyone

<http://www.continuitycentral.com/feature0449.htm>

Doctor warns Cayman about possible Pandemic Influenza

<http://www.caymannetnews.com/cgi-script/csArticles/articles/000127/012722.htm>

Flu pandemic kits distributed

<http://antiochpress.com/article.cfm?articleID=2095>

Flu pandemic focus of workshop

<http://thecalifornian.com/apps/pbcs.dll/article?AID=/20070315/NEWS01/70315007/1002>

Ways to stretch influenza vaccine supplies studied

<http://thechronicleherald.ca/Canada/564974.html>

Federal panel wants bird flu vaccine approved, despite poor performance

[http://news10now.com/content/health/healthy\\_living/?ArID=98535](http://news10now.com/content/health/healthy_living/?ArID=98535)

McDuffie shines in drill

[http://mirror.augusta.com/stories/031507/new\\_120464.shtml](http://mirror.augusta.com/stories/031507/new_120464.shtml)

### **3-19-07**

Georgia wrestle with spending on flu pandemic antivirals

[http://www.dailyreportonline.com/Editorial/News/new\\_singleEdit.asp?individual\\_SQL=3%2F19%2F2007%4014176\\_Public\\_.htm](http://www.dailyreportonline.com/Editorial/News/new_singleEdit.asp?individual_SQL=3%2F19%2F2007%4014176_Public_.htm)

Small business urged to adopt stockpile plan for flu pandemic

<http://www.theaustralian.news.com.au/story/0,20867,21411732-23289,00.html>

Individuals must be ready for a pandemic

<http://www.pantagraph.com/articles/2007/03/19/opinion/letters/124349.txt>

Prepared for a big disaster- Health employee warns of next flu pandemic

<http://www.ohio.com/mld/ohio/living/health/16933105.htm>

Pandemic plan addendums due

<http://www.kuam.com/news/21459.aspx>

Red Cross holds pandemic flu classes

<http://www.minotdailynews.com/news/articles.asp?articleID=9713>

Brazilian Boost for Bird Flu Vaccines

[http://www.medindia.net/news/view\\_news\\_main.asp?x=19278](http://www.medindia.net/news/view_news_main.asp?x=19278)

Asian nations test readiness to fight bird flu

<http://washingtontimes.com/world/20070318-103743-6848r.htm>

New legislative changes would streamline pandemic flu procedures

<http://www.edsonleader.com/Local%20News/294556.html>

40 complete PanFlu workshop

<http://www.saipantribune.com/newsstory.aspx?cat=1&newsID=66675>

Florida should prepare for flu like it does for other threats

[http://www.orlandosentinel.com/news/opinion/orl-bridflu18\\_107mar18,0,3860999.story?coll=orl-opinion-headlines](http://www.orlandosentinel.com/news/opinion/orl-bridflu18_107mar18,0,3860999.story?coll=orl-opinion-headlines)

Generex Scientist to Present on the Status of Influenza Vaccine Development at National Conference

<http://www.pharmalive.com/News/index.cfm?articleid=424737&categoryid=63>

CL braces for possible avian flu

<http://www.nwherald.com/articles/2007/03/17/news/local/doc45fbaf703f51d917951662.txt>

### **3-20-07**

Pandemic flu could devastate Bladen County

<http://www.bladenjournal.com/articles/2007/03/20/news/community/news02.txt>

If a pandemic hits, who will turn up?

<http://continuitycentral.com/news03135.htm>

North, Woodford sponsoring pandemic flu seminar Thursday

<http://www.thetandd.com/articles/2007/03/20/news/doc45ff4921ddb7234114145.txt>

State ignores federal flu help

[http://www.sptimes.com/2007/03/20/State/State\\_ignores\\_federal.shtml](http://www.sptimes.com/2007/03/20/State/State_ignores_federal.shtml)

Bird flu experts back calls on vaccine access

[http://www.gulf-times.com/site/topics/article.asp?cu\\_no=2&item\\_no=139050&version=1&template\\_id=39&parent\\_id=21](http://www.gulf-times.com/site/topics/article.asp?cu_no=2&item_no=139050&version=1&template_id=39&parent_id=21)

UK Department of Health releases draft 'National framework for responding to an influenza pandemic'

<http://continuitycentral.com/news03134.htm>

Egyptian boy tests positive for bird flu

<http://www.inform.kz/showarticle.php?lang=eng&id=149506>

### **3-21-07**

World Health Organization, experts meet to discuss avian flu treatments

<http://www.spiritindia.com/health-care-news-articles-7599.html>

House committee OKs \$969M for pandemic flu readiness

<http://www.govhealthit.com/article97991-03-21-07-Web>

Officials urge not to drop guard when it comes to pandemic

<http://www.marshallindependent.com/News/articles.asp?articleID=11025>

Pandemic influenza checklist for businesses

[http://www.onestopclick.com/research/business-continuity-and-dr/150\\_62.html](http://www.onestopclick.com/research/business-continuity-and-dr/150_62.html)

Area firm to make flu viruses

<http://www.buffalonews.com/145/story/37050.html>

FACTBOX-What's behind warning on bird flu drug Tamiflu?

<http://www.alertnet.org/thenews/newsdesk/SP299473.htm>

WHO will take proposals and sad reality to pandemic vaccine access meeting

<http://www.cbc.ca/cp/health/070320/x032027A.html>

### **3-22-07**

Flu pandemic would hit Hawaii, Nevada hardest

<http://starbulletin.com/2007/03/22/news/story13.html>

Patent for vaccine tech to up pandemic protection

<http://www.in-pharmatechnologist.com/news/ng.asp?n=75186-microbix-biosystems-vaccine-patent-influenza>

ZeptoMetrix Awarded CDC Contract to Produce and Distribute Reagents to Support Pandemic Influenza Diagnostic Development

[http://home.businesswire.com/portal/site/google/index.jsp?ndmViewId=news\\_view&newsId=20070322005056&newsLang=en](http://home.businesswire.com/portal/site/google/index.jsp?ndmViewId=news_view&newsId=20070322005056&newsLang=en)

The Indonesian vaccine problem again

[http://www.agoravox.com/article.php3?id\\_article=5739](http://www.agoravox.com/article.php3?id_article=5739)

Kossuth County crisis managers prepare for pandemic

<http://www.messengernews.net/News/articles.asp?articleID=8219>

Group Says U.S. Flu Pandemic Could Cause Recession

[http://cbs5.com/local/local\\_story\\_080214837.html](http://cbs5.com/local/local_story_080214837.html)

Suicides linked to Roche flu drug

<http://www.theaustralian.news.com.au/story/0,20867,21422675-36375,00.html>

### **3-26-07**

Top WHO Official Says Russian Research Important in Preventing Bird Flu Pandemic

<http://www.mosnews.com/news/2007/03/26/whoflu.shtml>

Government, industry plan for food shortage during flu pandemic

<http://www.theglobeandmail.com/servlet/story/LAC.20070326.FOODSUPPLY26/TPStory/National>

Leavitt Statement on the WHO Global Pandemic Influenza Action Plan to Increase Vaccine Supply

<http://www.swnebr.net/newspaper/cgi-bin/articles/articlearchiver.pl?159988>

Researchers want to capture stories of Spanish Flu pandemic

[http://www.therecord.com/NASApp/cs/ContentServer?pagename=record/Layout/Article\\_Type1&c=Article&cid=1174885666457&call\\_pageid=1024322086066&col=1024322199686](http://www.therecord.com/NASApp/cs/ContentServer?pagename=record/Layout/Article_Type1&c=Article&cid=1174885666457&call_pageid=1024322086066&col=1024322199686)

County still recruiting 'patients' for Tuesday's pandemic flu drill

[http://www.democratandchronicle.com/apps/pbcs.dll/article?AID=/20070326/NEWS01/703260342/1002/NEWS\\_S](http://www.democratandchronicle.com/apps/pbcs.dll/article?AID=/20070326/NEWS01/703260342/1002/NEWS_S)

Be prepared; don't rely on feds

<http://www.sun-sentinel.com/news/opinion/sfl-26forum54mar26,0,4969358.story?coll=sfla-news-opinion>

Canada's New Government Invests \$2 million to Develop New Drugs to Combat Influenza  
<http://www.cnw.ca/fr/releases/archive/March2007/23/c5967.html>

Senate panel provides \$870M for pandemic flu work  
<http://www.govhealthit.com/article98044-03-23-07-Web>

### **3-27-07**

Planning for a flu pandemic  
[http://www.arabianbusiness.com/index.php?option=com\\_content&view=article&id=10154](http://www.arabianbusiness.com/index.php?option=com_content&view=article&id=10154)

StormBio and Imperial Innovations Enter Agreement for Pandemic Influenza Treatment  
<http://www.prnewswire.com/cgi-bin/stories.pl?ACCT=104&STORY=/www/story/03-27-2007/0004553850&EDATE=>

WHO Global Pandemic Influenza Action Plan to Increase Vaccine Supply  
<http://www.spiritindia.com/health-care-news-articles-7781.html>

Influenza pandemic: The price we'd have to pay  
<http://blogs.cjonline.com/index.php?entry=2583>

Severe flu pandemic could lead to US\$683-billion economic loss  
<http://www.canadianunderwriter.ca/issues/ISArticle.asp?id=67000&issue=03262007>

Anchorage Working on Pandemic Flu Response  
[http://www.govtech.net/magazine/channel\\_story.php/104598](http://www.govtech.net/magazine/channel_story.php/104598)

Department of Health to Host Pandemic Meeting for Colleges, Universities  
[http://www.solanconews.com/Gov/Articles/2007/070326\\_depthealth.htm](http://www.solanconews.com/Gov/Articles/2007/070326_depthealth.htm)

WHO, Asian partners to simulate bird flu outbreak to test readiness to contain pandemic  
<http://www.iht.com/articles/ap/2007/03/27/asia/AS-GEN-WHO-Bird-Flu-Drill.php>

Regional exercise to test Asia bird flu preparedness  
<http://www.france24.com/france24Public/en/administration/afp-news.html?id=070327045544.atwqj93d&cat=null>

Davis County looks at flu 'what ifs'  
<http://deseretnews.com/dn/view/0,1249,660206313,00.html>

**U.S. DEPARTMENT OF JUSTICE  
DOJ COUNTERTERRORISM SECTION  
NATIONAL CRISIS MANAGEMENT COORDINATOR**

**SUMMARY AND UPDATE FOR FEBRUARY 5<sup>TH</sup> MEETING**

Fran Schmitz has been the DOJ representative involved in the development of guidance to states and local governments on actions to mitigate the effects of a pandemic. The proposed guidance now includes a “pandemic severity index” and recommendations to take certain actions such as closing schools and canceling large public gatherings are tied to the index. The guidance is expected to receive final government approval soon so it can be released by the CDC in February.

**UPDATE FOR APRIL 30, 2007 MEETING**



## **SUPPLEMENTAL RESOURCE MATERIALS**

### **BJA-DISTRIBUTED MATERIALS ON CD TO ATTENDEES AT THE START-UP MEETING OF THE PANDEMIC INFLUENZA CONSORTIUM ON OCTOBER 11, 2006**

#### **Contents of CD**

##### **Video presentation**

Preparing the Justice System for Pandemic influenza:

- Avian and pandemic flu
- Judicial perspective on pandemic flu planning
- LEO protection

**PDF presentations** (also available at:

[http://www.ojp.usdoj.gov/BJA/pandemic/pandemic\\_main.html](http://www.ojp.usdoj.gov/BJA/pandemic/pandemic_main.html)

Judge John Cleland: “A Judicial Perspective o Pandemic Flu Planning: But, will it work in your neighborhood? Part 1”

David Mitchell: “Avian and Pandemic Flu: The Delaware Experience. Part 1, 2, 3”

William Smock: “LEO Protection: Recommendations for contact with influenza H5N1 Infected Individuals”

### **BJA-DISTRIBUTED MATERIALS ON CD TO ATTENDEES AT THE MEETING OF THE PANDEMIC INFLUENZA CONSORTIUM ON DECEMBER 11, 2006**

*Public Health Emergency Law: CDC Foundational Courses for Front-Line Practitioners.*

Version 2-August 2005  
Course Manager’s Guide



## JUDGE LINDA CHEZEM (RET.)

### **Work on Pandemic Response Planning for Justice**

Consulting with AU on justice planning and legal inventories and bench books and guides. (See AU Summary above)

Working with Centers at Purdue Homeland Security on human and agricultural pandemic planning issues.

<http://www.purduehomelandsecurity.org/>

#### **Partner Centers**

The Center for Computational Homeland Security (CCHS) at Purdue University was established on March 16, 2004 to accelerate the creation, validation and implementation of new knowledge and tools for sustainable homeland security.

**The Center for Sensing Science and Technology (CSST) at Purdue University** was established in 2000 for the purpose of carrying out academic research, reference, and education in sensing science and technology focused on the identification of hazardous materials.

**The Center for the Security of Large Scale Systems (CSLSS) at Purdue University** was established in 2004 to support fundamental and applied research focused on the assessment of the security of large-scale systems and the development of new devices and control/ operating methodologies for security enhancement.

**National Biosecurity Resource Center** is at Purdue and I am working with them on a conference at the end of October. See <http://www.biosecuritycenter.org/>

Purdue Avian Influenza Experts

[Animal Health](#)

[Economics](#)

[Food Safety](#)

[Health Communications & Public Policy](#)

[Public Health](#)

[Purdue Planning](#)

[Virus and vaccine research](#)

The Military Family Research Institute is a cross-departmental research program housed at Purdue University and funded by the Department of Defense, Office of Military Community and Family Policy. The mission of MFRI is to conduct interdisciplinary, multilevel research that provides insight into the impact of quality of life factors on military members and their families. See it at <http://www.cfs.purdue.edu/mfri/>

TA to Indiana Court Management Committee in writing a plan to respond to pan flu. See <http://www.in.gov/judiciary/admin/pubs/public-health-bb-opt.pdf>

Observing the NIH pandemic planning process and testing of the plan.

Writing case studies from recent as well as historical outbreaks.

**Proposed** Areas that need to be considered are special populations such as drug and

alcohol dependent, young children, immune compromised such as HIV-AIDS, TB and Chemotherapy patients.

**UPDATE FOR FEBRUARY 5, 2007 MEETING**

**UPDATE FOR APRIL 30, 2007 MEETING**

**CLIFFORD L. KARCHMER**  
**Project Director**

Overview: Guides for Public Safety Agencies

- I. *The Role of Compliance*
- II. *Expanding Public Safety Collaborations*

The Role of Compliance in a Pandemic Response

This guide addresses compliance as essential for the conservation of scarce enforcement resources in a pandemic; it is also a vehicle for enlisting the public as part a partner; as a core component of the solution through civic awareness of their responsibilities. It draws on the literature of compliance and examples from community policing and problem solving, and asks whether the leap to a pandemic response is a reasonable expectation). Application of the compliance approach relies on the communication of risk-related technical information to the affected population, emphasis on positive incentives to obey laws, and a clear explanation of gradual sanctions—including arrest—that could result from failure to comply.

Public Safety Collaborations with Public Health and Other Agencies

The guide covers the history of public safety collaborations with agencies such as public health, as well as community policing initiatives that addressed a number of health issues through cross-agency initiatives. Fire department and inspection code enforcement are the major examples here. Although limited and fairly recent, the collaborations are important building blocks for our response to a pandemic. The guide addresses specific law enforcement and other public safety agency experience with Fentanyl-heroin overdoses, TB, HIV, and other epidemiologic problems. The approach is that these initial collaborations form the foundation that agencies can use for more comprehensive and challenging pandemic control strategies. This guide presents collaborations about which we have documentation from public policy, public health, BJA, COPS, NIJ, and other sources.

[Website for Professor Ed Richards of LSU Law School (referenced at meeting) with articles about public health and medical emergency issues, and other materials.]

I have found the medical articles about certain diseases fascinating and believe they contain much information that first responders would do well to understand better.

<http://biotech.law.lsu.edu/index.htm>

**UPDATE FOR FEBRUARY 5, 2007 MEETING**

**UPDATE FOR APRIL 30, 2007 MEETING**

**Expanded Guide: The Role of Compliance in a Pandemic Response**

Redrafting of this guide is being completed by March 31. A major shift in focus occurred with CDC publication of policy material in February indicating that federal government policy toward quarantine and isolation would involve voluntary, not mandatory, adoption of those interventions.

That policy shift has a considerable impact on the “voluntary” dimension of voluntary compliance, because the pressure is now greater to select optimum strategies and succeed.

In keeping with the shift toward voluntariness in federal policy, the guide will cover the role of law enforcement as the lead public safety agency, in addressing the problem of fear associated with an oncoming pandemic. Many community and problem oriented policing strategies take on the issue of *perception of fear* as a distinct problem. The guide approaches the issue from the perspective that the widespread growth of fear as a state of mind in the community will have a major negative impact on the ability of law enforcement to develop cooperation among the citizenry. One of the major steps recommended in the guide now is a concerted initiative by law enforcement executives to identify steps to build police credibility within the community, on the specific issue of pandemic responses. In turn, this orientation has direct implications for information that police disseminate about the continuity of public safety activities, and also the role of police as “messengers” of public health.

Because of the central relationship that law enforcement must sustain with the public health profession, the discussion of public safety-public health collaborations is being moved into the guide to voluntary compliance. The majority of discussion and recommendations will be contained in a separate chapter of the compliance guide, and additional technical material (based on innovative police-public health relationships) is being moved to a technical Appendix.

In addition, the guide is also addressing a number of information development and sharing innovations with special application in a pandemic: (1) issuance of compliance “packages” to accompany authoritative policy directives, (2) use of automated emergency notification and so-called “Reverse 9-1-1” calling systems to raise citizen cooperation and compliance levels, and (3) identification of possible information gathering, analysis, and sharing roles that law enforcement fusion centers can play in support of compliance challenges presented by specialized population groups.

# THE UNIVERSITY OF MARYLAND CENTER FOR HEALTH AND HOMELAND SECURITY

## BJA Pandemic Influenza Preparedness Consortium Update

### SUMMARY AND UPDATE FOR FEBRUARY 5, 2007 MEETING

#### **The Maryland Health & Medical Surge Capability Plan**

CHHS began working with the Maryland Department of Health and Mental Hygiene (DHMH) and a Governor appointed Surge Technical Advisory Group (Surge TAG) in May 2005 to assist with the developing the Maryland Health & Medical Surge Capability Plan. The goal of the plan is to explain how the state's health care system will respond to a sudden and dramatic increase in demand for services as a result of any type of public health emergency. CHHS has written a concept of operations for the plan and has recently submitted the full plan in draft format to the Surge TAG.

#### **Department of Homeland Security Office of Grants & Training sponsored course- *Preparing the States: Implementing Continuity of Operations Planning***

By crafting and conducting a series of practical, problem-based, train-the-trainer courses, the University of Maryland Center for Health and Homeland Security (CHHS), with assistance from the Maryland Emergency Management Agency (MEMA), as a training partner of the DHS G&T, prepares and equips state, local, and tribal governments to develop COOP plans. COOP plans will ensure, to the fullest extent possible that essential governmental functions throughout those states will not be disabled during man-made or natural disasters, and that critical services and communication links will be maintained.

*Preparing the States: Implementing Continuity of Operations Planning*, is offered to state, local, and tribal officials. Participants will gain information and materials to train state, local, and tribal managers in the development and implementation of COOP plans in their regions as part of catastrophic event preparedness.

The major goal of this course is to use the successful COOP planning model employed throughout Maryland, along with other best practices, as the foundation for teaching key state, local, and tribal emergency management officials nationwide to train governmental institutions within their jurisdictions to write effective COOP plans that support the National Response Plan (NRP) and ensure that essential governmental functions, programs, services, systems, and personnel continue to operate during and after a disabling natural disaster or terrorist attack.

#### **Maryland Court System Continuity of Operations Plans & Judiciary Benchbook**

CHHS will develop a COOP plan for the Annapolis complex, which includes the Maryland Court of Appeals, Maryland Court of Special Appeals and the Administrative Office of the Courts (AOC), in year one. In year one, CHHS will also develop a COOP plan for two pilot jurisdictions (Frederick and Prince George's counties) and draft a version of the Judiciary Benchbook. In year two, CHHS will revise the Annapolis complex and pilot jurisdictions COOP plans, complete COOP plans for the remaining jurisdictions in the Maryland Court System, update the Benchbook and continue on-going tests, training and tabletop exercises for all COOP plans.

The Judiciary Benchbook will be a readily accessible reference for judges dealing with legal issues arising out of a public health catastrophe. It will provide an overview of relevant laws, rules, policies and case law. The Benchbook will have sections covering procedural and substantive public health issues that will become important during an emergency. It will also contain model orders for issues such as quarantine, isolation, and compelled testing. The first draft of the Benchbook, Version 1.0, will be completed within the first year of the contract, and revisions to Version 1.0 will be completed in the second year.

### **Maryland Emergency Management Agency Continuity of Operations Handbook and Program**

Since 2003, the University of Maryland Center for Health and Homeland Security (CHHS) has worked in partnership with the Maryland Emergency Management Agency (MEMA) to train key state government staff in each of Maryland's cabinet agencies, overseeing all of their efforts as they developed their own COOP plans.

Together, these two institutions have prepared a state-of-the-art, step-by-step COOP planning manual that relies on carefully developed planning worksheets to lead COOP planners through the complex logistical demands of establishing fully functional alternate work locations. The manual has been adopted by several federal, state, local, and tribal agencies, as well as private industries, as a basis for engaging in their own COOP planning processes.

To date, CHHS has worked with MEMA on COOP plans for the twenty-four cabinet level state agencies, the Governor's office, and is beginning to work on COOP plans for the local governments.

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### **SUMMARY AND UPDATE FOR APRIL 30, 2007 MEETING**

[The following summary includes both current and past activities relevant to pandemic preparedness planning.]

#### **The Maryland Health & Medical Surge Capability Plan**

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#### **Department of Homeland Security Office of Grants & Training sponsored course- *Preparing the States: Implementing Continuity of Operations Planning***

By crafting and conducting a series of practical, problem-based, train-the-trainer courses, the University of Maryland Center for Health and Homeland Security (CHHS), with assistance from the Maryland Emergency Management Agency (MEMA), as a training partner of the DHS G&T, prepares and equips state, local, and tribal governments to develop COOP plans. COOP plans will ensure, to the fullest extent possible that essential governmental functions throughout those states will not be disabled during man-made or natural disasters, and that critical services and communication links will be maintained. CHHS' course was recently certified by DHS and over fifteen deliveries of the course are currently being scheduled nationwide.

*Preparing the States: Implementing Continuity of Operations Planning*, is offered to state, local, and tribal officials. Participants will gain information and materials to train state, local, and tribal



managers in the development and implementation of COOP plans in their regions as part of catastrophic event preparedness.

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### **Maryland Emergency Management Agency Continuity of Operations Handbook and Program**

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To date, CHHS has worked with MEMA on COOP plans for the twenty-four cabinet level state agencies, the Governor's office, and is beginning to work on COOP plans for the local governments.

### **Maryland Public Health Emergency Preparedness Legal Handbook**

In September 2005, CHHS, in conjunction with the Office of the Attorney General for the Maryland Department of Health and Mental Hygiene (DHMH) created the *Maryland Public Health Emergency Legal Preparedness* (the "Handbook"). The *Handbook* is a comprehensive guide to the relevant statutes and regulations pertaining to emergency response, particularly a catastrophic health emergency.

The *Handbook* has been a valuable tool for local and state officials, and CHHS is currently finalizing an updated version, expanding the content of the first edition to include pending legislation and information that became especially relevant after the Gulf Coast hurricanes.

### **Baltimore City Health Department**

CHHS is working with the Baltimore City Health Department to identify and address the legal intricacies involved in responding to a large scale disaster. As an emergency situation unfolds, city officials will be required to make decisions rapidly, and many of the issues present unique legal questions.

CHHS has drafted a comprehensive Memorandum aimed at improving the city's level of preparedness, thereby advancing its response coordination capabilities. The Memorandum covers issues including tools needed to respond to a catastrophic health emergency, coordination of emergency response among area hospitals, and important relationships with county, state, and federal government institutions. Part of the project included drafting legal orders for use by Baltimore City when exercising certain emergency powers, such as quarantine, curfew, and vaccination.

### **Center for Domestic Preparedness Pandemic Influenza Planning and Preparedness Pilot Training Course**

CHHS Staff will be participating in the Center for Domestic Preparedness (CDP) Pilot Course "Pandemic Influenza Planning and Preparedness." The Pandemic Influenza Planning and Preparedness course is a 24-hour course that provides the responder with an overview of pandemic influenza, its challenges, and many facets of community planning that will enable a community to prepare and effectively respond to a pandemic influenza event. Following lectures regarding various aspects of influenza and pandemic influenza, the course culminates in an all-day exercise that casts the planning and management level responder in a community role where the responder must participate in the planning process to prepare a fictitious community for pandemic influenza. As part of their 24 contact hours for this course, the planning and management level responder will experience the outcome of the planning process as the beginning of an outbreak unfolds in a community.

### **Vulnerable Populations Conference Sponsored by the McCormick Tribune Foundation**

CHHS was awarded a grant by the McCormick Tribune Foundation to organize a symposium with leading national experts on the topic of emergency preparedness for vulnerable populations. The conference will be held November 5-7, 2007, in Washington, D.C.

### **Avian Flu Conference, January 2006**

The Center spearheaded a timely event on January 13, 2006 to address the issue of avian flu. More than 250 scientists, lawyers, first-responders, and other concerned individuals filled Westminster Hall for the day-long symposium "Avian Flu: What Can We Do?"

Twenty-three national Avian Flu experts met to discuss problems related to the illness and create partnerships to fight the threat of a pandemic flu outbreak. Panel discussions included the basic science of avian influenza; vaccine development; quarantine and isolation; antivirals; and the roles of institutions, government, and practitioners.

### **Report on the Continuity of Constitutional Government for the State of Maryland**

In June 2004, CHHS prepared a report on *The Continuity of Constitutional Government for the State of Maryland* (the "Report") for the Maryland Emergency Management Agency (MEMA). The *Report* analyzed Maryland constitutional and statutory law to determine the extent which they provided for the continuance of constitutional government in the event of a crisis causing mass vacancies in State

government. The *Report* has been used by MEMA and other agencies and offices within the State of Maryland. The *Report* was also used as a resource for Senate Bill 226 in the Maryland General Assembly which called for a study of gubernatorial succession in Maryland. CHHS, along with the Maryland Director of Governor's Office of Homeland Security and the Governor's Chief Legislative Officer, testified in support of the legislation before both the Senate and the House of Delegates in the General Assembly.